Notice of Proposed Rulemaking

COMMONWEALTH OF PENNSYLVANIA
PENNSYLVANIA FISH AND BOAT COMMISSION

Title 58. Recreation
Part II. Fish and Boat Commission
Chapter 65
Special Fishing Regulations

Preamble

The Fish and Boat Commission (Commission) proposes to amend Chapter 65 (relating to special fishing regulations). The Commission is publishing this proposed rulemaking under the authority of 30 Pa. C.S. (relating to the Fish and Boat Code) (code). The proposed amendments update the Commission’s regulations for use of bait while angling at or on Lake Pleasant.

A. **Effective Date**

This proposed rulemaking, if approved on final-form rulemaking, will go into effect on January 1, 2021.

B. **Contact Person**

For further information on this proposed rulemaking, contact Wayne Melnick, Esq., P.O. Box 67000, Harrisburg, PA 17106-7000, (717) 705-7810. This proposed rulemaking is available on the Commission’s website at www.fishandboat.com.

C. **Statutory Authority**
The proposed amendments to § 65.24 (relating to miscellaneous special regulations) are published under the statutory authority of section 2307(a) of the code (relating to waters limited to specific purposes).

D. **Purpose and Background**

The specific purpose and background of the proposed amendments is described in more detail under the summary of proposal.

E. **Summary of Proposal**

Lake Pleasant, a 61-acre natural lake owned by the Commonwealth of Pennsylvania and managed by the Pennsylvania Fish and Boat Commission (Commission), is located in Greene, Venango, and Waterford townships in Erie County, approximately 10.5 miles southeast of the City of Erie. The lake’s cold-water and warm-water fish populations are managed with Commonwealth Inland Waters angling regulations. The lake supports high-quality panfish and Largemouth Bass populations that are sustained through natural reproduction. To maintain a high-quality fishery for stocked trout, the lake receives annual plants of adult trout during the pre-season, in-season, and winter stocking periods which coincide with the peak periods of angler use and interest in trout angling. Recreational boating is permitted but is restricted to un-powered boats only. The Commission does not own or lease property adjacent to the lake and approximately 80% of the lake’s shoreline is owned and maintained by the Western Pennsylvania Conservancy (WPC) with the remainder owned privately.

Lake Pleasant is one of the least impacted glacial lakes in the region and its natural flora and fauna are arguably the most intact among this category of waterbodies. The shoreline is nearly undeveloped, with much of the surrounding wetlands undisturbed. The WPC owns 350 acres around the lake, and the Pennsylvania Game Commission owns State Game Lands (SGL)
161 to the west and SGL 155 to the east. These collectively managed tracts of land act as a buffer for the lake. The lake is spring fed, relatively pristine, and clear. The fish community that resides in Lake Pleasant is a result of unique historic glacial events and contains at least three Pennsylvania listed species (Blackchin Shiner, Warmouth, and Iowa Darter). Two of these species, the Blackchin Shiner and Iowa Darter, are rare throughout the region due to extensive habitat degradation. The lake is difficult to survey for nongame fishes and thus has not received an intensive inventory to date; hence, it is possible that other rare species requiring pristine glacial lake habitats exist here and have yet to be documented.

Many of the lakes in northwestern Pennsylvania have experienced the release of undesirable fishes, presumably in the process of being used as bait fish. White Perch have inexplicably appeared in multiple lakes within the region. The Round Goby was recently discovered in Lake LeBeouf (French Creek watershed) and now threatens the receiving waters with ecological modification from a well-documented, aggressive, and prolific aquatic invasive species. Given the acknowledged value and history of preservation of Lake Pleasant, additional protection in the form of a new miscellaneous special regulation is warranted and herein proposed. The new regulation would prohibit the use of live or dead fish as bait (i.e., “minnows”) on Lake Pleasant; however, would allow for the use of “salted minnows” and terrestrial invertebrates as bait (i.e., worms) for angling purposes. Additionally, the regulation would prohibit the release of fish in the lake, except for those caught while angling. This prohibition aims to preserve the existing ecosystem characteristics of Lake Pleasant and protect native and at-risk species from harmful impacts that may be associated with non-native species.

The Commission proposes that § 65.24 be amended to read as set forth in Annex A.

F. Paperwork

The proposed rulemaking will not increase paperwork and will not create new paperwork requirements.
G. **Fiscal Impact**

The proposed rulemaking will have no adverse fiscal impact on the Commonwealth or its political subdivisions.

H. **Public Comments**

Interested persons are invited to submit written comments, objections or suggestions about this proposed rulemaking to the Executive Director, Fish and Boat Commission, P.O. Box 67000, Harrisburg, PA 17106-7000, within 30 days after publication of this notice in the *Pennsylvania Bulletin*. Comments submitted by facsimile will not be accepted.

Comments also may be submitted electronically by completing the form at [www.fishandboat.com/regcomments](http://www.fishandboat.com/regcomments). If an acknowledgment of electronic comments is not received by the sender within two working days, the comments should be retransmitted to ensure receipt. Electronic comments submitted in any other manner will not be accepted.

For the Pennsylvania Fish and Boat Commission

/s/ Timothy D. Schaeffer  
Timothy D. Schaeffer  
Executive Director

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**Annex A**

**TITLE 58. RECREATION**

**PART II. FISH AND BOAT COMMISSION**

**CHAPTER 65. SPECIAL FISHING REGULATIONS**

65.24. Miscellaneous Special Regulations.

The following waters are subject to the following miscellaneous special regulations:
<table>
<thead>
<tr>
<th>County</th>
<th>Name of Water</th>
<th>Special Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>Erie</td>
<td>Lake Pleasant</td>
<td>It is unlawful to use any fish, live or dead, as bait while angling at Lake Pleasant, except for “salted minnows.” Further, it is unlawful to release any fish into Lake Pleasant, except for those caught while angling.</td>
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